

## Program E: Blue Walters

Program Authorization: R.S. 15:821-840.2 and R.S. 36:401-409

### PROGRAM DESCRIPTION

The mission of the Blue Walters Program is to provide a substance abuse program for selected inmates who are either completing their sentences or being released early on parole, good time, or to work release programs.

The goal of the Blue Walters Program is to reduce recidivism through a structured program of substance abuse intervention, education, and rehabilitation.

The Blue Walters Substance Abuse Program (BWP), which is based on a 49-day cycle treatment program and housed in a 140-bed treatment facility (physically located on the campus of East Louisiana State Hospital in Jackson), has been in operation since March 1991. While in treatment, inmates undergo an intense program that includes didactic lectures, audio and video materials covering all aspects of the disease addiction, the 12-step programs of Alcoholics Anonymous (AA) and Narcotics Anonymous (NA), small group therapy, individual counseling, specialized groups covering relapse prevention, stress management/relaxation therapy, assertiveness training, conflict resolution, improving self-esteem, life management skills, adult education, supervised recreation therapy, and nightly attendance at AA or NA meetings. Upon discharge, all individuals are referred to state substance abuse clinics in their communities for aftercare services.

A recent evaluation study comparing the recidivism rates of offenders released from the Blue Walters Program with offenders released from the general prison population without having gone through the Blue Walters Program, found that the BWP treatment group had a recidivism rate over 4% lower than the control or non-BWP group. The Blue Walters Program comprises approximately 4.9% of the total institution budget.

### OBJECTIVES AND PERFORMANCE INDICATORS

Unless otherwise indicated, all objectives are to be accomplished during or by the end of FY 2000-2001. Performance indicators are made up of two parts: name and value. The indicator name describes what is being measured. The indicator value is the numeric value or level achieved within a given measurement period. For budgeting purposes, performance indicator values are shown for the prior fiscal year, the current fiscal year, and alternative funding scenarios (continuation budget level and Executive Budget recommendation level) for the ensuing fiscal year (the fiscal year of the budget document).

**The objectives and performance indicators that appear below are associated with program funding in the Base Executive Budget for FY 2000-01. Specific information on program funding is presented in the financial sections that follow performance tables.**

1. (KEY) Through the Blue Walters Program, continue to deliver a viable treatment regimen that will reduce the recidivism rates for those offenders who successfully complete the program, enabling them to remain in the community free of any legal and/or parole violations and modifying their substance abuse behavior.

Strategic Link: This operational objective relates to Strategic Objective I.1: *To annually reduce recidivism and legal and/or parole violation through a structured program of substance abuse intervention, education, and rehabilitation.*

Explanatory Note: Blue Walters is a substance abuse program available for selected inmates who are either completing their sentences or being released early on parole, good time or to work release programs. The 140 inmates that are currently participating in the Blue Walters Program at Dixon will remain housed at the Blue Walters facility. The Office of Alcohol and Drug Abuse (OADA) traditionally provided both medical and substance abuse treatment for the inmates housed at Blue Walters. Now, however, the OADA will provide only the substance abuse treatment, and it will be the responsibility of the Department of Public Safety and Corrections to provide the medical services for the inmates housed at Blue Walters.

LEVEL	PERFORMANCE INDICATOR NAME	PERFORMANCE INDICATOR VALUES					
		YEAREND PERFORMANCE STANDARD FY 1998-1999	ACTUAL YEAREND PERFORMANCE FY 1998-1999	ACT 10 PERFORMANCE STANDARD FY 1999-2000	EXISTING PERFORMANCE STANDARD FY 1999-2000	AT CONTINUATION BUDGET LEVEL FY 2000-2001	AT RECOMMENDED BUDGET LEVEL FY 2000-2001
K	Recidivism rate of program completes (5-year follow-up)	42.3%	54.4%	42.3%	42.3%	54.4%	54.4%
K	Capacity	140	140	140	140	140	140
K	Number of program entries	1,180	1,082	1,200	1,200	1,213	1,213
K	Number of successful program completions	770	980	840	840	1,108	1,108
K	Average daily cost per bed	\$20.91	\$21.02	\$21.27	\$21.27	\$25.84	\$24.01

GENERAL PERFORMANCE INFORMATION: BLUE WALTERS SUBSTANCE ABUSE PRE-RELEASE PROGRAM

PERFORMANCE INDICATOR	PRIOR YEAR ACTUAL FY 1994-95	PRIOR YEAR ACTUAL FY 1995-96	PRIOR YEAR ACTUAL FY 1996-97	PRIOR YEAR ACTUAL FY 1997-98	PRIOR YEAR ACTUAL FY 1998-99
Total number of entries	1,128	1,110	1,097	1,164	1,082
Number of successful completions	921	935	936	868	980
Reentries into adult correctional system, by type:					
Number of reentries - work release violators	19	15	18	15	6
Number of reentries - probation, parole or good time	79	113	109	81	22
Number of reentries - arrested but not yet revoked	6	17	9	5	1
Number of reentries - absconded supervision	24	31	25	20	2
Total number of reentries into adult correctional system	138	176	161	121	31

## RESOURCE ALLOCATION FOR THE PROGRAM

Blue Walters

	ACTUAL 1998-1999	ACT 10 1999- 2000	EXISTING 1999- 2000	CONTINUATION 2000 - 2001	RECOMMENDED 2000 - 2001	RECOMMENDED OVER/(UNDER) EXISTING
MEANS OF FINANCING:						
STATE GENERAL FUND (Direct)	\$1,007,070	\$1,022,692	\$1,022,692	\$1,046,682	\$1,160,181	\$137,489
STATE GENERAL FUND BY:						
Interagency Transfers	66,927	66,927	66,927	66,927	66,927	0
Fees & Self-gen. Revenues	0	0	0	0	0	0
Statutory Dedications	0	0	0	0	0	0
Interim Emergency Board	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
TOTAL MEANS OF FINANCING	<b>\$1,073,997</b>	<b>\$1,089,619</b>	<b>\$1,089,619</b>	<b>\$1,113,609</b>	<b>\$1,227,108</b>	<b>\$137,489</b>
EXPENDITURES & REQUEST:						
Salaries	\$646,650	\$651,275	\$651,275	\$670,207	\$779,024	\$127,749
Other Compensation	7,487	0	0	0	0	0
Related Benefits	94,466	103,946	103,946	106,549	113,686	9,740
Total Operating Expenses	118,696	119,948	119,948	122,403	119,948	0
Professional Services	0	0	0	0	0	0
Total Other Charges	194,953	214,450	214,450	214,450	214,450	0
Total Acq. & Major Repairs	11,745	0	0	0	0	0
TOTAL EXPENDITURES AND REQUEST	<b>\$1,073,997</b>	<b>\$1,089,619</b>	<b>\$1,089,619</b>	<b>\$1,113,609</b>	<b>\$1,227,108</b>	<b>\$137,489</b>
AUTHORIZED FULL-TIME						
EQUIVALENTS: Classified	24	24	24	24	24	0
Unclassified	0	0	0	0	0	0
TOTAL	<b>24</b>	<b>24</b>	<b>24</b>	<b>24</b>	<b>24</b>	<b>0</b>

## SOURCE OF FUNDING

This program is funded with State General Fund and Interagency Transfers. The Interagency Transfers are received from the Department of Health and Hospitals to fund nursing positions for the Blue Walters Facility.

## ANALYSIS OF RECOMMENDATION

GENERAL FUND	TOTAL	T.O.	DESCRIPTION
<b>\$1,022,692</b>	<b>\$1,089,619</b>	<b>24</b>	<b>ACT 10 FISCAL YEAR 1999-2000</b>
			<b>BA-7 TRANSACTIONS:</b>
\$0	\$0	0	None
<b>\$1,022,692</b>	<b>\$1,089,619</b>	<b>24</b>	<b>EXISTING OPERATING BUDGET – December 3, 1999</b>
\$14,282	\$14,282	0	Annualization of FY 1999-2000 Classified State Employees Merit Increase
\$7,253	\$7,253	0	Classified State Employees Merit Increases for FY 2000-2001
\$4,823	\$4,823	0	State Employee Retirement Rate Adjustment
\$35,513	\$35,513	0	Salary Base Adjustment
(\$14,382)	(\$14,382)	0	Attrition Adjustment
\$90,000	\$90,000	0	Other Technical Adjustments - Transfers salary funding from the Incarceration Program to properly reflect funding in the appropriate program
<b>\$1,160,181</b>	<b>\$1,227,108</b>	<b>24</b>	<b>TOTAL RECOMMENDED</b>
<b>\$0</b>	<b>\$0</b>	<b>0</b>	<b>LESS GOVERNOR'S SUPPLEMENTARY RECOMMENDATIONS</b>
<b>\$1,160,181</b>	<b>\$1,227,108</b>	<b>24</b>	<b>BASE EXECUTIVE BUDGET FISCAL YEAR 2000-2001</b>
			SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON SALES TAX RENEWAL:
\$0	\$0	0	None
<b>\$0</b>	<b>\$0</b>	<b>0</b>	<b>TOTAL SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON SALES TAX RENEWAL</b>
			SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON NEW REVENUE:
\$0	\$0	0	None
<b>\$0</b>	<b>\$0</b>	<b>0</b>	<b>TOTAL SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON NEW REVENUE</b>
<b>\$1,160,181</b>	<b>\$1,227,108</b>	<b>24</b>	<b>GRAND TOTAL RECOMMENDED</b>

The total means of financing for this program is recommended at 112.6% of the existing operating budget. It represents 93.0% of the total request (\$1,320,233) for this program. The increase in the recommended level of funding is attributed to the adjustments necessary to fully fund the 24 recommended positions.

## **PROFESSIONAL SERVICES**

This program does not have funding for Professional Services for Fiscal Year 2000-2001.

## **OTHER CHARGES**

\$214,450 Reimbursement of utility costs to East Louisiana State Hospital

**\$214,450 TOTAL INTERAGENCY TRANSFERS**

## **ACQUISITIONS AND MAJOR REPAIRS**

This program does not have funding for Acquisitions and Major Repairs for Fiscal Year 2000-2001.